

# MARE2014/04

MARE/2014/04-SI2.723886

ENHANCING SMALL SCALE FISHING SECTOR'S  
PARTICIPATION IN DECISION-MAKING



European Union Funding  
for Research & Innovation



27th April, 2017  
Dublin

## ENHANCING SMALL SCALE FISHING SECTOR'S PARTICIPATION IN DECISION-MAKING

**Arantza Murillas-Maza,\* Antonio Garcia-Allut,\*\* Jean-Marie Robert,\*\*\* César Pazos,\*\*  
Martin Aranda\* and Miriam Montero\*\***

\*AZTI, contact person: [amurillas@azti.es](mailto:amurillas@azti.es), Sukarrieta (Spain)

\*\* Fundación Lonxanet (A Coruña, Spain)

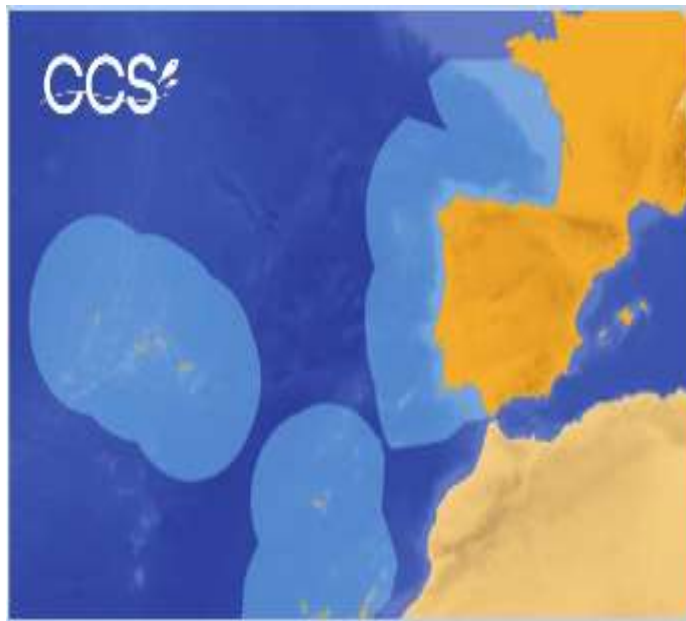
\*\*\*Conseil Consultative Sud, CCS, Lorient (France)

# 1 Introduction



**The project aims to enhance small scale fisheries (SSFs) participation in decision-making at local, regional, national and European levels**

The culture or philosophy of developing a more participatory (including all the stakeholders) in the decision making process could conduct to a new governance of the *South Western Waters area*, which is especially relevant in the case of the SSF



The scope of this work is limited to the geographical area of *South Western Waters area (ICES zones VIII, IX and X (waters around the Azores)), and CECAF zones 34.1.1, 34.1.2 AND 34.2.0 (waters around Madeira)*

# Western Waters case studies selected

Table. Western Waters area: case studies selected

	Case study	Area	Country	NUTS*
1	Aquitaine	ICES zone	France	FR61
2	Basque Country	ICES zone	Spain	ES21
3	Canary Islands	CECAF zone	Spain	ES70
4	Galicia	ICES zone	Spain	ES11
5	North of Portugal (continental Portugal)	ICES zone	Portugal	PT11
6	European decision level Special focus on the CCS Advisory Council	European level, ICES and CECAF zones	Spain, France, and Portugal	---

(\*) Nomenclature of Territorial Units of Statistics

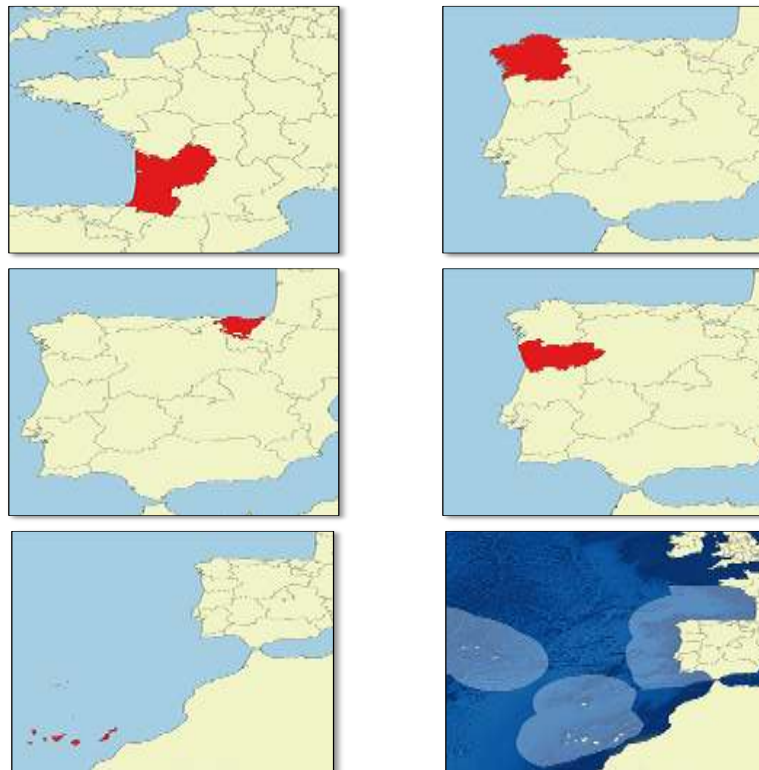


Figure. Western Waters area: case studies selected (in red)



# 2

## South-Western Water's SSFs database of reference

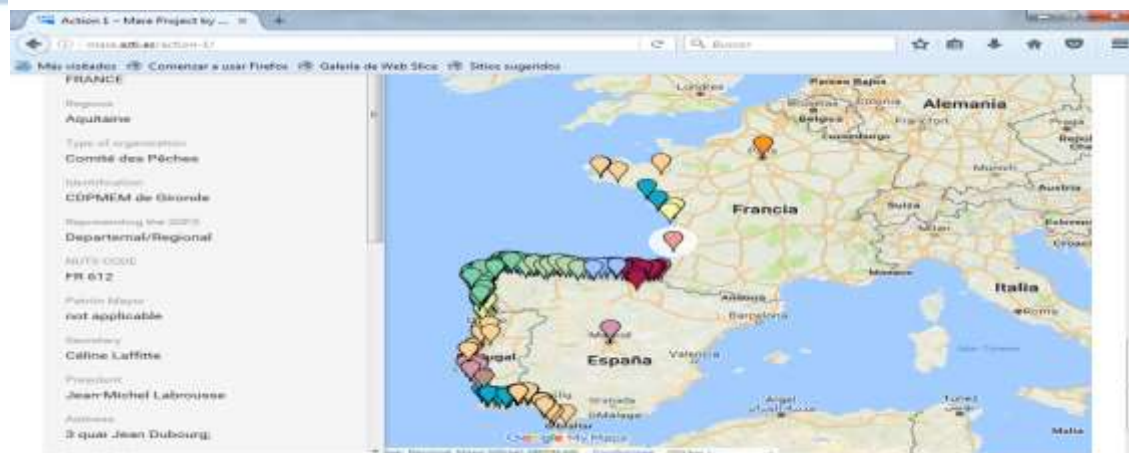


<http://mare.azti.es/action-1/>

Table 1.5. To identify the existing organizations and bodies representing the EU's SSFs at local, national and EU level. A quantitative web-based investigation will be undertaken for South western waters to identify what type of organizations and bodies exist to select.

Definitive 1.5. A Database of reference will be produced:

EU Reference	Region	Province	City	Type of Organization	SP-261 reference number	SP-261 reference number	SP-261 reference number
FRANCE	Aquitaine	Charente		Comité des Pêches	211	285	273
FRANCE	Aquitaine	Charente		Comité des Pêches	82	130	134
FRANCE	Aquitaine	Arzac-sur-Adour		Comité des Pêches	119	135	139
FRANCE	Aquitaine	Charente		Producteur Organisation, PO	0	0	0
FRANCE	Poitou-Charentes	LA ROCHELLE		Comité des Pêches	178	205	217
FRANCE	Poitou-Charentes	La Rochelle		Producteur Organisation, PO	0	0	0
FRANCE	Poitou-Charentes	Saint-Pierre-d'Oléron		Producteur Organisation, PO	0	0	0



- Almost 400 bodies representing SSFs (SP:261, PT:94, FR:15)
- 20% represent SSF exclusively
- Different governance model across countries which implies different SSFs representativeness



# 3

**Degree of representation and involvement of the small scale fishery sector in the different decision-making processes**

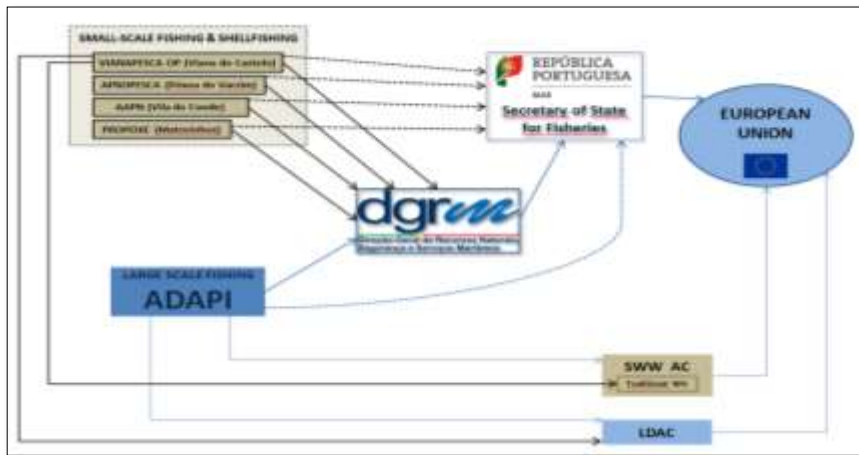
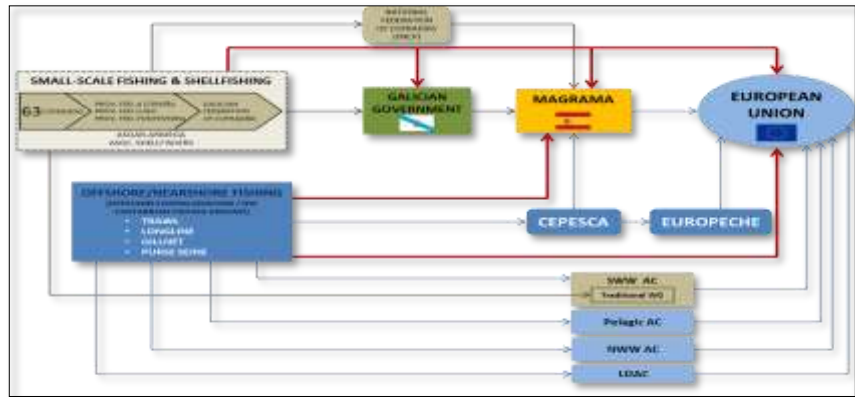
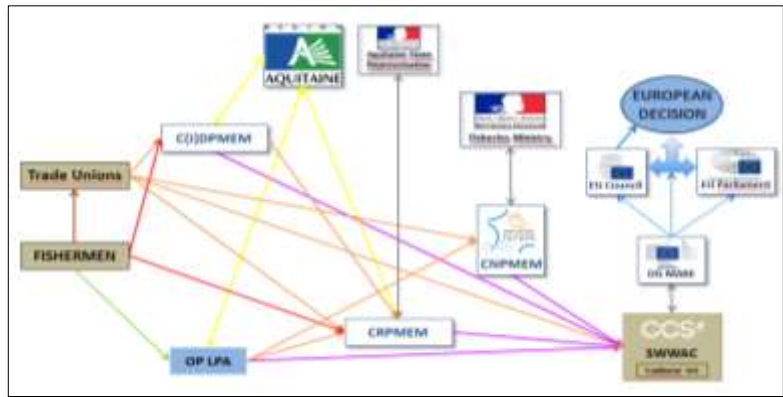


## Two phases

1. This work uses governance structure diagrams reflecting the flow of fishery information/communication (artisan and industrial)

- It is measured the **goodness of that governance models**
- Good governance analysis*: **effectiveness** of the involvement of stakeholders in the decision-making process.
- The objective is to find out whether the necessary **governance principles are satisfied**

# Governance structure diagrams



# Governance Principles





# Principles satisfied?

## 1. Legitimacy

- *A legitimate SSFs representation* BUT internal legitimacy – mechanisms of internal participation within each organization – can give rise to different degrees of legitimacy

## 2. Transparency

*Transparency exists but should be improved:*

- Limited top-down transfer of the knowledge about European issues
- Moderate-to-high top-down transfer on daily issues
- Scarce-to-moderate bottom-up knowledge transfer on the SSF activity. The local-level representatives usually know little or nothing about the SSF vessel activity

## 3. Accountability

- *A good structure in place* – creating the ways and conditions
- Weak responsibility, commitment, and willingness to improve the sector and the sustainability of fishing resources

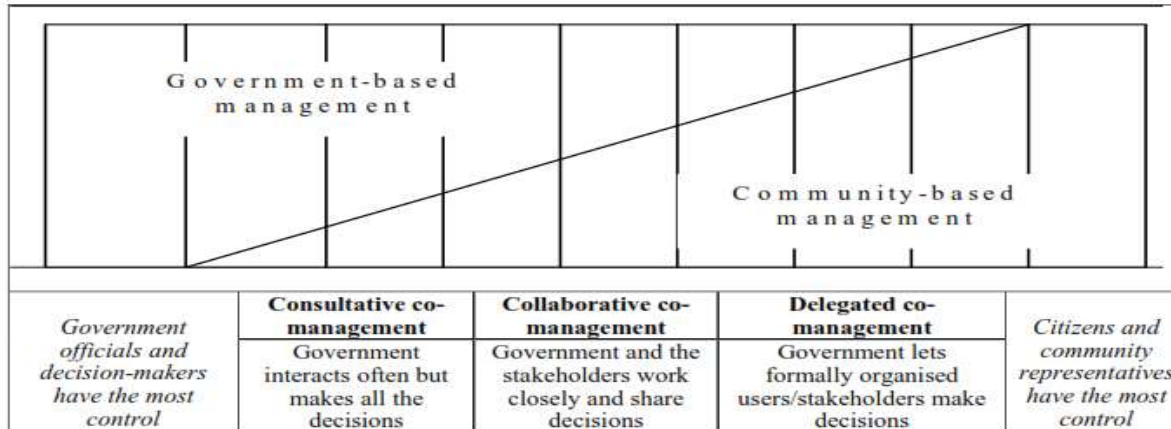




## Principles satisfied?

### 4. Inclusiveness

- Good passive participation in decision-making but insufficient to influence the decisions. Participation implies mere presence.
- Low active participation and low degree of influence.
  - ✓ Important issue: the usually adopted co-management model type is a consultative co-management
  - ✓ A Government – based model





## Principles satisfied?

### **5. Fairness**

- Low level of fairness: SSF vs. LSF representativeness
- The SSF heterogeneity and lack of bottom-up transparency makes its representation more difficult
- The LSF has higher lobbying capacity based on their abundant economic and management resources

### **6. Connectivity**

- Good connectivity between stakeholders has been established, but it is sometimes broken
- The higher/lower atomization of the sector produce the fragmentation of the SSFs interests
- Weak connectivity at the European level

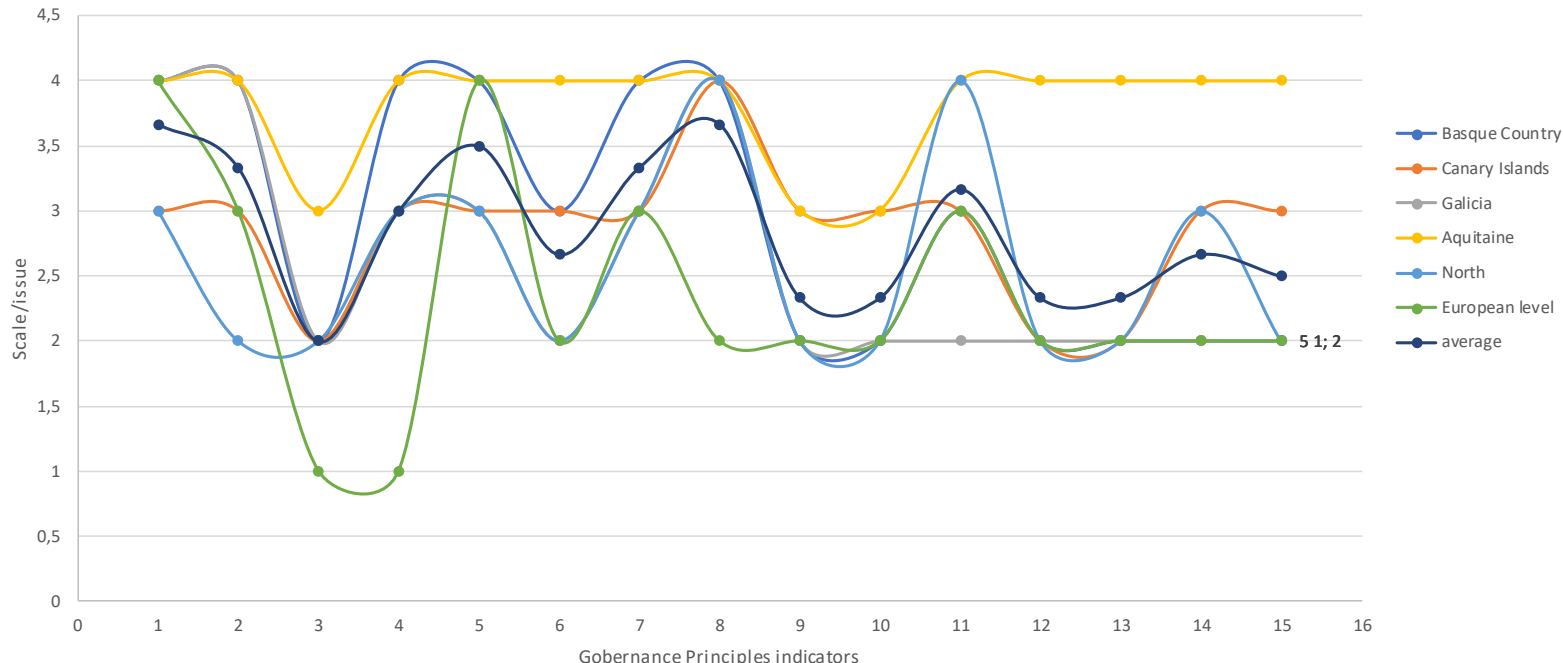
### **7. Resilience**

- The problems that cofradías are currently facing (especially those of small and medium size) is their economic viability
- The procedures and governance structures are very rigid; the introduction of alternative proposals is difficult and complex

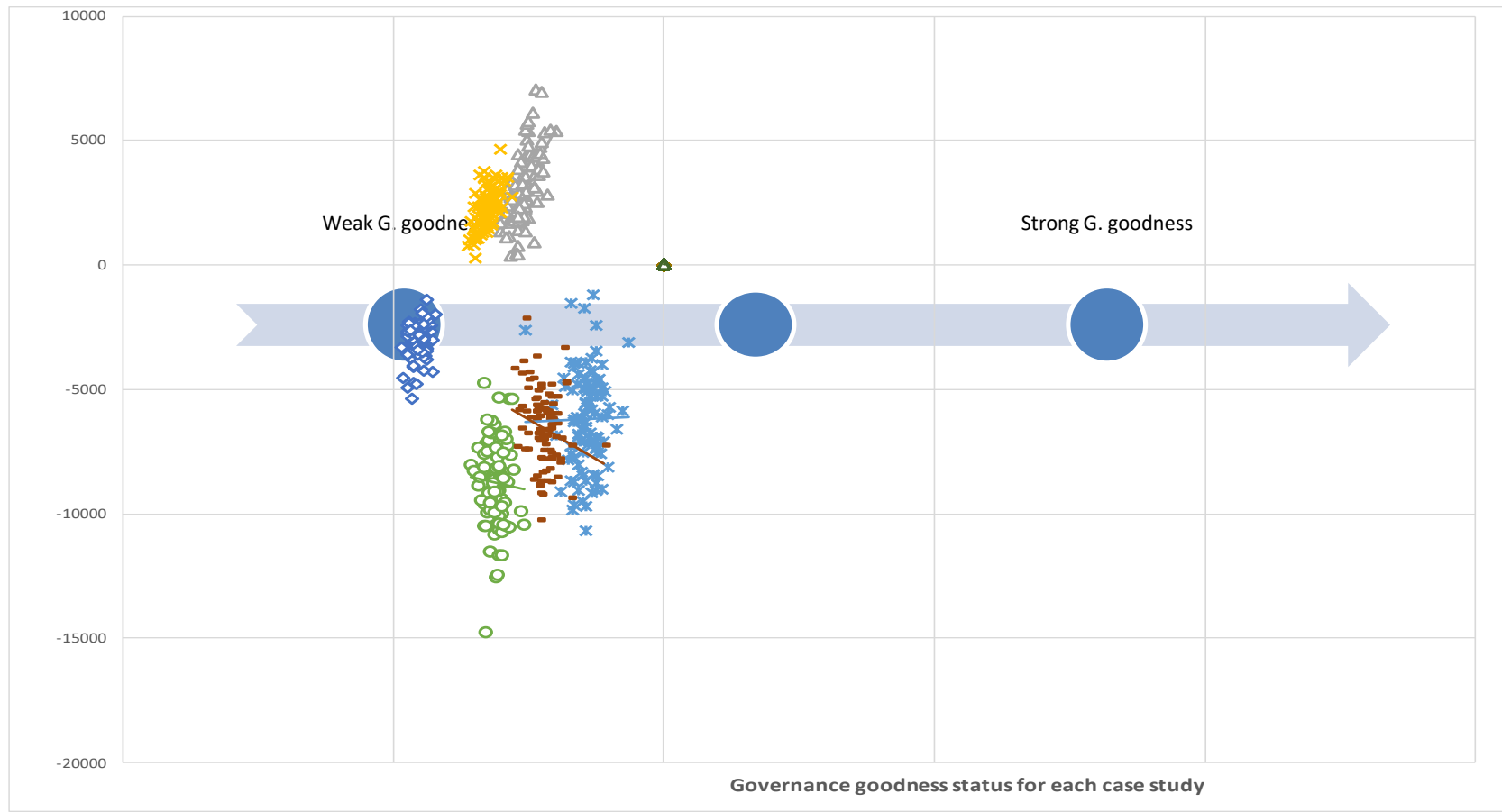
# Participatory process across the three countries



- **Red** – the likelihood of this principle to be satisfied is **rare**
- **Orange** – the likelihood of this principle to be satisfied is **unlikely**
- **Yellow** – the likelihood of this principle to be satisfied is **possible**
- **Green** – the likelihood of this principle to be satisfied is **likely**
- **Dark Green** – the likelihood of this principle to be satisfied is **completely certain**



# Governance Goodness Multicriteria Index



**<http://mare.azti.es/>**

***Thanks!***

***Comments are welcoming !***



Txatxarramendi ugarte z/g  
48395 Sukarrieta, Bizkaia

Herrera Kaia. Portualdea z/g  
20110 Pasaia, Gipuzkoa

Astondo Bidea, Edificio 609  
Parque Tecnológico de Bizkaia  
48160 Derio, Bizkaia